Secta. II-27—100,000—21-8-46

Finance

(1947) Department.

46 SERIES.

G.O. No. 756

Dated 30-9-47

[Despatch Abstract.]

Treasuries - Deputy Treasuries - Working during 1946-47 - Review of Accountant General's report - Papers recorded.

GOVERNMENT OF MADRAS.
Abstract.

TREASURIES - District Treasuires - Report on the working of - 1946-7 - Recorded.

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Finance Department.

G.O.Ms.No. 756. Dated 30th September 1947.

Read the following:

From the Board of Revenue, Resolution B.P.Press No.24 dated 22-8-1947.

ORDER:

R e c o r d e d.

/By Order of His Excellency the Governor/

Sd. x x x
Secretary to Government.

To the Accountant General.
To the Board of Revenue.
To the Revenue Department.

/True Copy/

R. Thiagarajan 15.12

Office Assistant,
MADRAS RECORD OFFICE.

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BOARD OF REVENUE,
MADRAS.

Proceedings No. 24, Press, 22nd August 1947.

Treasuries - District Treasuries - Working during 1946-47 - Accountant General's report - Reviewed.

S. Ranganathan ,O.B.E.,I.C.S.
Commissioner of Land Revenue and Commercial Taxes.

Read the following Paper:--

Letter from the Accountant General, to the Secretary to Government, Finance Department (through the Secretary to the Commissioner of Land Revenue and Post-War Reconstruction and Commercial Taxes, Board of Revenue) dated Madras, the 1st July 1947, No.T.M.4-11/604/46-47.

* * * * * * * * *

With reference to G.Os. Nos.749,63 and 139 and Memorandum No.18611 (0), Finance, dated 5th September 1922, 28th January 1931, 24th February 1931 and 12th November 1932, respectively I have the honour to submit the following report on the working of the treasuries in the Province of Madras during the year 1946-47:--

I,(1) DELAYS IN THE SUBMISSION OF ACCOUNTS:- The habitual and inordinate delays noticed in the submission of accounts during 1945-46 persisted in 1946-47 also (vide Statement I). In addition to piecemeal submission of accounts and the appendices thereto, the due dates for the submission of accounts were not adhered to by a number of treasuries month after month, with the result that correspondence had to be undertaken to a large extent for getting the accounts due. The persistent failure of the several treasuries to render the accounts in time considerably ~~in~~dislocated the programme of audit and accounting work in this office and made it difficult to adhere to the due date prescribed for submission not only of the monthly Civil Accounts but also of the several other returns, advices, etc., due to Government, various departmental authorities, the Reserve Bank of India and Accounts Officers of other audit circles. Application for extension of time to submit the accounts were received from a number of treasuries on the plea of frequent and sudden changes in treasury staff, increase in work, and late receipt of accounts from sub -treasuries. A revised and up-to-date calendar of returns due from the treasury to this office was issued to all the Treasury Officers in December 1946 with reference to the local ruling 16 under Articles 95 to 99 of the Madras Account Code, Volume II. A report was made Government simultaneously point out the necessity for advancing the date of closing of the accounts of sub-treasuries situated at a long distance from the District Headquarters. The Government have, in their Memorandum No.67492. Exp.A-2, dated 17th December 1946, requested the Board of Revenue to consider the suggestion. The Treasury Officers were also instructed to send a clerk to the sub-treasuries to obtain the Sub-Treasury Accounts if they were delayed without waiting indefinitely for their receipt.

2. DEFECTS IN THE PREPARATION OF ACCOUNTS:- (a) Sufficient care was not taken by some treasuries to ensure an agreement between the figures in the main account, the corresponding totals in the sub-accounts and the totals as per the Appendices to the main account under State Provident Funds and advances repayable. This failure was noticed in Madura, Tinnevelly, Tanjore and North Arcot.

(b) There was a tendency on the part of some of the treasuries to transfer to the suspense heads of account "suspense receipts in cash - other items" and "suspense payments in cash-other items". the differences noticed in the course of reconciliation between the main account and sub-account figures. This was done in Anantapur, Madura, Guntur, Nellore and Tan[illegible]

(c) The precaution of effecting the necessary agreement between the Provincial and Central accounts in respect of the net figure arrived at under the remittance head "Adjusting account between Central and Provincial Government" were not observed by the Madura Treasury.

(d) Details for the credits under various debit heads, e.g., "Permanent Advances", "Accounts with the Reserve Bank", "Loans to Local Bodies", "Charitable Endowments" were not invariably noted in Sub-Account No.27.

(e) The plus and minus memos. of recoverable advances, loans etc., were not prepared in the prescribed form. Several ~~loans~~ loans and advance Heads which should have been included in the plus and minus memorandum were omitted and necessary agreement was not effected. These memorandum were not always sent with the Treasury Accounts but separately after the due dates.

(f) The Treasury Accounts of Vizagapatam district was not signed by the Collector from July to December 1946.

(3) DELAYS IN THE SUBMISSION OF OTHER DOCUMENTS:-

There were also delays in the submission of the following documents:--

(a) Public Works cheques from Coimbatore, Vizagapatam and Madura treasuries.

(b) The extract registers of deposits, the lists of repayments of deposits with vouchers. Other deposit returns such as the monthly plus and minus memorandum of deposits, the quarterly certificate of examination of deposits, the Extract Registers of Repayments of Personal Deposits from Vizagapatam, Coimbatore, Madura Salem, Kurnool, North Arcot and the Nilgiris.

(c) Plus and minus memorandum of local funds from Vizagapatam, Coimbatore, West Godavari, Malabar, East Godavari, North Arcot and Salem.

(d) Schedules relating to Public Works Remittances from North Arcot, East Godavari, Vizagapatam, Coimbatore and Madura.

(e) Schedules in respect of drawing and encashments at the treasury under the scheme of remittance facilities from North Arcot, We Godavari, Madura, South Arcot and Ramnad.

(f) Rent lists.

(g) Lists of payments.

(4) Defects in the preparation of other documents:- In the memorandum of vouchers retained in the treasury at the time of despatch of treasury accounts, the vouchers actually due were not correctly specified.

A difference was noticed between the closing cash balance on 28th February 1947 as per the Treasury Accounts of Anantapur, district for February 1947 and opening cash balance on 1st March 1947 as per the treasury accounts for March 1947. This is still under correspondence with the Treasury Officer.

Agreement between the month's figures as per the extract registe and list of repayments of deposits and account figures were not effected.

In the case of Forest Remittances, division-war details were not furnished in support of the credits and debits.

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(5) Non-submission of ori inal vouchers:-There were ten cases in the Vizagapatam district where the original vouchers were not submitted. Certificates of payments had to be accepted in seven cases.

(6) RECONCILIATION OF PUBLIC WORKS REMITTANCES WITH TREASURY ACCOUNTS:-As observed in the reports for the last two years the Public Works Remittance and pass books were not being returned promptly by some of the treasuries after reconciliation with the treasury accounts with the result that the schedules of settlement with treasuries were submitted generally late by the Divisional Officers. The schedules up to March 1947 inclusive have not yet been received from a number of divisions. The delay was marked in Vizagapatam, Kistna and Coimbatore treasuries. This was brought to the notice of Government Instructions were issued by Government in Finance Department Memorandum No.64422-Exp.A-2, dated 18th December 1946, to all Treasury Officers requiring them to be more prompt in returning these documents to the executive Engineers concerned. As the settlement of differences between Treasury and Public Works figures by correspondence entailed considerable delay, the procedure of personal reconciliation at the treasury similar to that followed in regard to expenditure on establishment was suggested to Government. This has been approved in G.O.Ms.No.325, Public Works Department, dated 5th February 1947. The Board of Revenue in its Proceedings Rt.No.N.1118, date 26th February 1947, has communicated the orders of Government to all Collectors of districts and requested them to issue suitable instructions to their Treasury Officers. The effect of these orders will be watched.

(7) SETTLEMENT OF FOREST REMITTANCES:- As mentioned in the report for 1945-46, the consolidated treasury receipts and returns of cheques drawn by the District Forest Officers were not received in many cases along with the forest accounts due to their non-receipt from the treasury officers in time as required by subsidiary rule 17 under Treasury Rule 10 and local ruling 2 under Article 58 of the Madras Account Code, Volume II. Delays were also noticed on the part of some of the Treasury Officers in the settlement of differences between the departmental and treasury figures. In spite of the instructions issued in G.O.No.1072, Finance, dated 9th October 1945, the despatch of the consolidated treasury receipts to the District Forest Officers is being delayed by some Treasury Officers.

II. TREASURY IRREGULARITIES:- The Treasury irregularities of the various kinds marked during the year are shown in Statement II. Twenty-five irregularities were marked during the years as against 23 in the previous year. Out of the irregularities 3 related to payment of bills without proper authority 9 to excess payments, 4 to delay in submission of accounts and other documents and 9 to errors and other irregularities.

III. INSPECTION OF TREASURIES: The following eight tresuries were inspected during the year:-

Nellore, Chittoor, Bellary, Kurnool, Guntur, Coorg, Kistna and Cuddapah.

The results of inspection have been communicated to the Treasury Officers. There has been considerable delay in the disposal of these inspection reports.

IV. GENERAL:- With reference to Government Memorandum No. 34017-Exp.A-2, dated 26th June 1946, mentioned in paragraph 4 of the report for 1945-46. Cases of delays and irregularities on the part of Vizagapatam and other bad treasuries were brought to the special notice of Government. In order to clear off arrears and bring the work of these treasuries up to date, it was suggested that a few clerks from the Audit Office might be deputed to work under the Treasury Officers and assist the Treasury Office. The Government have accepted the suggestion

and have sanctioned the creation of five posts of t[illegible]or clerks for three months in the first instance for t[illegible] tr in the districts of Vizagapatam, Coimbatore, [illegible], and Kistna in their G.O.Ms.No.2669, Revenue, dated 8th [illegible] Five clerks have accordingly been deputed from this offi[illegible] and vigilant action is necessary to avoid delays and irr[illegible] generally noticed in the work of the treasuries in this

ENCLOSURES.

* October

I.

STATEMENT- Showing dates of receipt of treasury accounts in 1946-7.

Name of Treasury	Due Date.	Actual date of receipt in April 1946.	May 1946.	June 1946	July 1946	August 1946	September 1946	October 1946	November 1946	December 1946	January 1947	February 1947.	March 1947.
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)
Vizagapatam.	10	15	12	15	19	12	15	12	16	15	12	11	19
East Godavari.	8	15	11	10	10	9	10	9	12	11	10	[illegible]	[illegible]
West Godavari.	8	16	10	11	13	11	14	13	12	15	14	[illegible]	[illegible]
Kistna.	8	15	12	13	13	14	17	15	13	11	14	[illegible]	[illegible]
Guntur.	8	15	12	11	14	16	14	13	13	15	11	11	[illegible]
Nellore.	8	15	10	9	9	9	415	9	11	10	10	11	15
Cuddapah.	7	15	10	11	14	11	21	20	23	23	17	[illegible]	[illegible]
Anantapur.	8	15	11	10	10	10	12	12	17	10	10	[illegible]	
Bellary.	8	15	12	11	10	11	11	13	12	16	12	11	19
Kurnool.	8	15	11	9	10	12	12	16	19	20	14	11	[illegible]
Madras.	7	10	11	8	7	7	8	8	9	8	8	8	12
Chingleput.	8	15	10	10	10	11	12	11	12	15	11	13	13
Chittoor.	7	15	11	8	10	9	9	8	9	9	11	13	15
North Arcot.	7	15	12	8	19	9	8	15	14	9	11	10	19
South Arcot.	8	15	10	11	10	11	11	11	12	15	10	8	15
Tanjore.	8	15	10	13	10	13	10	14	12	20	14	11	15
Trichinopoly.	8	15	12	9	13	12	11	11	10	9	11	11	16
Madura.	8	18	19	19	23	24	14	13	12	11	12	17	21
Ramnad.	8	15	10	8	9	10	11	9	10	10	10	10	15
Tinnevelly.	8	15	11	10	10	9	10	11	19	10	10	8	15
Coimbatore.	8	15	19	16.	13	19	21	15	12	15	10	12	12

(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)
The Nilgiris.	8	15	10	11	7	9	8	8	11	8	10	8	12
Salem	8	15	12	8	10	10	8	8	11	8	8	8	12
South Kanara.	9	25	10	11	10	10	10	11	11	11	10	10	21
Malabar.	8	15	12	12	13	16	19	14	16	17	10	10	19

(2)

STATEMENT II- STATEMENT OF TREASURY IRREGULARITIES.

e of treasury.	Payment without an authorisation from this office	Excess payment.	Delay in submission of accts. & other irregularities	Errors and other irregularities	Total.
(1)	(2)	(3)	(4)	(5)	(6)
1. Vizagapatam	-	3	-	1	4
2. East Godavari.					
3. West Godavari	-	1	-	1	2
4. Kistna.	-	1	2	1	4
5. Guntur.					
Nellore					
Cuddapah			1		1
Anantapur		2			2
Bellary					
Kurnool					
Madras					
Chingleput				1	1
Chitoor					
North Arcot	1			2	3
South Arcot		1		1	2
Tanjore					
Trichinopoly				1	1
Madura				1	1

/6.

(1)	(2)	(3)	(4)	(5)	(6)
Ramnad					
Tinevelly					
Coimbatore	1		1		2
The Nilgiris					
Salem				1	1
South Kanara					
Malabar.	1	1			2
Total:	3	9	4	9	25

RESOLUTION- No- 24, Press, dated 22nd August 1947:-

The Board submits to the Government the Accountant Genral's report on the working of the district treasuries in the Province during 1946-47. The report is based on the inspection of eight treasuries by the Indian Audit Department and the Accountant-General's own audit of allthe treasuries during the year.

2. (1) PUNCTUALITY:- The Accountant General has reported that the habitual and inordinate delays noticed in the submission of accounts during 1945-46 persisted in 1946-47 also, that in addition to piece-meal submission, treasuries, month after month, causing considerable dislocation of the programme of audit and accounting work in his office.

All Collectors are requested to take precautions to see that such delays are avoided.

(2) The Accountant General has brought to notice that there were delays on the part of the treasuries of Coimbatore, Vizagapatam, East Godavari, West Godavari, Madura, Salem, Kurnool, North Arcot, South Arcot, Ramnad and Nilgiris in the submission of other documents such as Public Works Cheques, extract registers of deposits and the connected documents and vouchers, lists of repayments, Plus and minus memorandum of Local Funds schedules relating to Public Works remittances and schedules of remittance facilities.

The Collector concerned, are requested to avoid such delays, in future.

3. DEFECTS IN THE PREPARATION OF ACCOUNTS AND OTHER DOCUMENTS:- (1) Accounts:. The Accountant General has pointed out the various defects noticed by him, in sub-paragraphs (a) to (f) in paragraph 1 (2) of his report. He has pointed out that such defects were noticed mainly in the Districts of Vizagapatam Madura, Tinnevelly, Tanjore, North Arcot, Anantapur, Guntur and Nellore.

The Collectors, concerned, are requested to take precautions to see that the defects noticed by the Accountant General do not occur.

(2) Other documents:- The Accountant General has stated that Anantapur

there was a difference between the closing cash balance of the District Treasury on the evening of 28th February 1947 and the opening cash balance on 1st March 1947 morning, and that the matter is still under correspondence. The Collector of Anantapur is requested to examine this and submit a complete report to the Accountant General under intimation to the Board.

RECONCILIATION OF PUBLIC WORK REMITTANCES WITH TREASURY ACCOUNTS:- The Accountant General points out that there was marked delay in this respect, in the districts of Vizagapatam, Kistna and Coimbatore.

The Collectors, concerned, are informed that the instructions in G.O.Ms.No.325, Public Works, dated 5th February 1947, should be invariably followed, in future and that delays should be avoided.

Settlement of Forest Remittances: All Collectors are informed that the instructions in G.O.Ms.No.1072, Finance, dated 9th October 1945, in the matter of submission of the consolidated Treasury Receipts to the District Forest Officers, should be followed, to avoid delays pointed out by the Accountant General.

4. Treasury Irregularities:- A statement showing the number of irregularities reported against each district for the last three years, is appended. During the year under report, 25 irregularities were marked as against 23 in the previous year. Of the irregularities, 3 related to payment of bills without proper authority, nine to excess payments, four to delay in submission of accounts and other documents, and 9 to errors and other irregularities.

During the year under report, 4 irregularities were marked for Vizagapatam, 4 for Kistna, 3 for North Arcot, 2 for West Godavari, Anantapur, South Arcot, Coimbatore and Malabar. Those in the remaining districts, are eigher one or nil, and so, negligible. The Collectors, concerned, especially Vizagapatam, Kistna and North Arcot, are requested to take precautions to avoid a recurrence of any irregularity, in future.

In 1945-46, the Board has to appreciate Trichinopoly district as it had been free from any irregularity for a continuous period of 14 years. It has maintained the standard this year also, th- and the Board considers that it deserves special praise. The Board observes, that it is gratifying to note that the districts of East Godavari, Guntur, Madras, Kurnool, Chittoor, Tanjore, Tinnevelly and South Kanara, are free from any serious irregularity for 1945 and 1946.

£5. INSPECTION OF THE TREASURIES BY THE INDIAN AUDIT DEPARTMENT. During the year under report, eight treasuries were inspected as against six last year.

6. GENERAL: The Accountant General reports that cases of delays and irregularities on the part of Vizagapatam and other bad treasuries were brought to the Special notice of Government and that in order to clear off the arrears and bring the work of these treasuries, up-to-date, one clerk from the Accountant General's office was deputed temporarily to the districts of Vizagapatam, Coimbatore, Madura, West Godavari and Kistna in G.O.Ms.No.2689, Revenue, dated 4th December 1946. He points out that special and vigilant action is necessary to avoid delays and irregularities noticed in the treasuries of the Province. The Board, in this connexion, points out that it is separately considering the question of increasing the staff in many of the districts and sub- treasuries with this proposed increase, in addition to the temporary staff already sanctioned in G.O.Ms.No.

550, Revenue, dated 19th March 1946, the Board expects that all treasuries would turn out better standard of work and maintain a high degree of efficiency.

All Collectors are requested to take special and vigilant action to avoid any more recurrence of delays, in future.

/True Extract)

Sd. x x x
Assistant Secretary

To the Secretary to Government, Finance Department. }
To all Collectors of all districts. } each with an
To the Accountant General, T.M. Section. } appendix.

A P P E N D I X.

Statement showing the number of irregularities noted in the year 1946-47 and the preceding two years in each district.

Districts. (1)	1944-45. (2)	1945-46. (3)	1946-47. (4)
Vizagapatam	8	2	4
East Godavari	1		
West Godavari		1	2
Kistna	6	1	4
Guntur	1		
Nellore	2	1	
Cuddapah			1
Anantapur		1	2
Bellary.	1	1	
Madras			
Kurnool	3		
Chittoor	1		
Chingleput			1
North Arcot	4	6	3
South Arcot	1	1	2
Tanjore	2		
Trichinopoly			
Madura.	3	2	1
Ramnad	2	1	
Tinnevelly	4		
Coimbatore	5	1	2
Nilgiris	1	1	

(1)	(2)	(3)	(4)
Salem	2	2	1
South Kanara			
Malabar	2	2	2
Total:	49	23	25

/True Copy/

R. Thiagarajan 15.12

Office Assistant,
Madras Record Office.

24/12 24/12